



ILEAS Issues Document
 Governing Board Meeting
 June 27, 2024

ILEAS Training Center Upgrade Project

The ILEAS Training Center improvements are nearing an end. I hope that when you arrived you took note of recent repairs and improvements in our parking lot. The basement work is completed and B Wing waits for the final installation of the air handler unit that will be responsible for climate control in that wing. We expect that unit to be shipped before the end of the month. The most recent big change to the facility grounds is the central pavilion area. The gazebo structure is completed with concrete and landscaping making a significant change to the overall appearance and aesthetics to the campus. Financially, we remain under our allocated budget amount. As we near the end, we must be cognizant of any last minute change orders as well as our adherence to established BEP goals. Staff is tuned in and involved with all decisions to ensure that we meet our final state and City of Urbana DCEO requirements.

23DG230021	Grant Amount	Uncommitted	Committed	Spent
DCEO ITC Remodeling Project	\$2,975,000.00	\$36,833.75	\$1,324,199.27	\$1,650,800.73
Asbestos abatement	\$159,864.40	\$0.00	\$0.00	\$159,864.40
Architectural Design/Project Management	\$265,731.76	\$0.00	\$0.00	\$265,731.76
Technology Updates	\$50,000.00	\$4,795.10	\$0.00	\$45,204.90
Paving	\$590,120.00	\$0.00	\$0.00	\$491,297.22
Interior Remodel	\$1,877,025.19	\$0.00	\$705,784.36	\$1,270,063.61
Fit Furnishings	\$30,000.00	\$29,780.00	\$0.00	\$220.00
Contingencies	\$2,258.65	\$2,258.65	\$0.00	\$0.00
TOTALS:	\$2,975,000.00	\$36,833.75	\$705,784.36	\$2,232,381.89

Requested Board Action:
 No action needed. Information only

FY24 Homeland Security Grant Budget Acceptance

Recently, FEMA released the Federal Fiscal Year 2024 Notice of Funding Opportunities (NOFO's) for the Homeland Security Grant Program (SHGP), Urban Area Security Initiative (UASI), and the Emergency Management Performance Grant Program (EMPG). The U.S. Department of Homeland Security saw a **9% reduction** in grant funding due to the recently enacted funding package. These cuts will notably affect the state's Homeland Security preparedness programs.

Fiscal Impact:

- State Homeland Security Program (SHSP): **Illinois will receive \$12.505M in FFY24, a \$1.389M reduction from FFY23.**
- Urban Areas Security Initiative (UASI): **Illinois will receive \$59.3M in FFY24, a \$6.779M reduction from FFY23.**
- Emergency Management Performance Grant Program (EMPG): **Illinois will receive \$9.504M in FFY24, a \$1.114M reduction from FFY23.** (we do not draw from this grant however I included it to show how significant and across the board the cuts were.)

Together this represents a **\$9.282 million** reduction for a single year. ILEAS was not immune to the cuts to the State Homeland Security Grant Program. Our final allotment is outlined below to include the corresponding change from last year.

Grant	2024 SHSP	2024 UASI	2024 Total	\$ amt.	% Change
Statewide L.E. Mutual Aid Response (CAR)	276,631.51	182,051.96	458,683.47	-7,710	-1.7%
ILEAS Training	961,710		961,710	-8,683	-0.8%
ILEAS Communications	605,821.17	105,264.39	711,085.56	-37,168	-5.0%
ILEAS Planning	1,206,935.68	109,201.24	1,316,136.92	-173,693	-11.7%
Special Teams ILEAS	1,546,051.43	221,050.52	1,767,101.95	-9,787	-0.06%
IMERT	50,535.35	33,690.89	84,226.24	-1,568	-1.8%
Total	4,647,685.14	651,259.00	5,298,944.14	-238,607	-4.3%

2021	\$5,493,600.00
2022	\$5,364,217.87
2023	\$5,537,551.26
2024	\$5,298,944.14

This reduction in funding will cause ILEAS to have to make a number of difficult decisions involving program involvement and staffing as we move into the period covered by FFY24 funding. This may mandate a realignment of a number of current duties and even result in the reduction of staff from our current levels. (via attrition). Thankfully, the state matched their funding level of last year in the PAR/CAP grant which allowed ILEAS to continue with a number of equipment purchases and replacements. Important to note however, all other agencies that would normally be funded through the Homeland Security Grant Program ALSO shifted a number of their needs to the PAR/CAP grant pool.

Requested Board Action

Staff requests the board approve acceptance of the FFY24 Federal Homeland Security Grant Program awards totaling **\$5,298,944.14** for the period of July 1, 2025 thru June 30, 2026.

State PAR/Capital Replacement Funds

During this year's budget negotiation, IEMA-OHS was once again allocated \$7.5 million for PAR/CAP projects for the State FY25 to begin July 1, 2024 and run thru June 30, 2025. PAR represents Preparedness and Readiness while CAP is short for Capital Replacement projects meant to replace and maintain capital equipment not easily obtained without significant funding. This is the second year in a row that Illinois has budgeted this level of funding to complement its homeland security needs and initiatives. This has been especially welcome as the funding from the federal government has been flat over recent years and has now been significantly reduced. PAR/CAP money is proving to be a real life-line to continue the mission of IEMA-OHS and ILEAS as well as all other task force members. These are the projects and dollar amounts approved by the HSAC for SFY25 and ILEAS.

Sub recipient	Project Description	Funding
ILEAS	ILEAS Operational Costs	\$60,000
ILEAS	ILEAS EOD Bomb Suit Replacement (4)	\$165,000
ILEAS	ILEAS MFF Trailers (4)	\$35,000
ILEAS	ILEAS MFF Equipment Truck (2)	\$310,000
ILEAS	ILEAS SRT Ford 350 Diesel Truck (2)	\$170,000
ILEAS	ILEAS SRT Vehicle Update Maintenance	\$100,000
ILEAS	ILEAS Training Center Equipment	\$50,000
ILEAS	ILEAS Less Lethal Munitions	\$60,000
Special Teams/Operational		Total ★ \$950,000
ILEAS	ILEAS Special Teams Comms	\$100,000
ILEAS	ILEAS Cache Radios	\$200,000
ILEAS	ILEAS PSAP/EMA Starcom 21 Radio	\$165,000
ILEAS	ILEAS HF Radios	\$112,000
ILEAS	ILEAS Recurring Costs/Services Starlink	\$75,000
ILEAS	Communications Update Maint.	\$50,000
Communications		Total ★ \$702,000
Total SFY25 PAR/CAP		\$1,652,000

This total represents an approximate cut of \$900,000 from last year. This is because we have decided to pause on the Rapid Comm vehicle program to allow time to finish the two units that are currently in production. All other previously funded initiatives remain in progress.

Requested Board Action

Staff requests approval to accept the awarded PAR/Capital Replacement Funds allocated to ILEAS by HSAC in the amount of **\$1,652,000.00** and execute all necessary documents and agreements to accomplish the various tasks outlined.

Purchase of WMD/SRT Decontamination Systems and NVG's

De-Contamination Systems - Each year, as the grant period approaches, there are always corrections, additions, and re-appropriations conducted by IEMA-OHS and ILEAS staff to ensure that all awarded funds are expended so they do not have to be returned. As a result of this condition, our Special Teams Manager always has a list of priorities and equipment that can be acquired on short notice and be received within the required timeline. In cooperation with the grant management staff at IEMA-OHS, the following funds were identified:

Funding Source	Non-UASI	UASI	Total
20UASIGEN		1,112.00	1,112.00
23UAILESRT		57,423.01	57,423.01
20ILEASSRT	6,713.33		6,713.33
22SHILESRT	27,448.70		27,448.70
24CAPILEAS	80,000		80,000
Total			\$172,697.04

The supported ILEAS SRT units require the capability to train and actually Decontaminate the responders and their equipment in the event of a live incident. The kits that are used for this purpose have an expiration date which we were approaching within the next (6) six months. Special Teams Chemical advisor Mike Cahill identified the Dahlgren Decon System provided by First Line Technology as being the most advisable selection. A total of (8) eight complete de-contamination units and support materials to equip the (5) five current ILEAS WMD/SRT's with two units being assigned to NIPAS given the number of operators they support. Additionally, a Decontamination Unit will be assigned to the ILEAS training center to be a deployable back up unit for anywhere across the state. Each team and the ITC units will include training materials that allow for periodic training without having to use the actual chemical agents.

Because of the last minute nature of the funds availability, this order was placed on 18 June, 2024 to allow for it to be received before the cut-off date.

Requested Board Action:

Staff requests acknowledgment and approval of the purchase of (8) eight Dahlgren Decon Systems and accessories and chemicals to be distributed to all supported ILEAS WMD/SRT's to replace their existing systems at a known cost of **\$172,697.04**

Night Vision Goggles PVS White Phosphorus – On 15 April, 2024, staff purchased 25 NVG units for a cost of \$72,500.00 using available PAR funds. On 26 April, 2024, an additional 8 units were acquired using unspent funds from 24CAPILEAS/22SHILESRT accounts for a cost of \$23,200.00 (\$2,900 per) On 6 June, 2024 ILEAS was awarded \$44,812 of unspent funds from IEMA-OHS with the understanding that we could utilize the funds to further our mission within purchasing guidelines. An additional 15 NVG's units were ordered for a cost of \$43,500.

Individually, none of these purchases would rise to the level of Governing Board review and approval. The Board is aware of our need for these devices and plans to acquire them when possible. In this case, due to the ILEAS purchasing policy, the totality of the items purchased from the single vendor created a situation of the overall expenditure amount equaling **\$139,200.00**. To continue our efforts of financial responsibility and transparency, staff is seeking board acknowledgement and approval of the purchases made.

Requested Board Action:

Staff requests the board acknowledge and approve the purchase of 48 NVG units at a cost of \$2,900.00 per equaling **\$139,200** made on three separate dates: 15 April 2024, 26 April, 2024 and 6 June, 2024.

Special Teams Equipment Purchase Authorization

The allocation of **\$950,000** for equipment upgrades and replacement in this year's SFY25 PAR/CAR will be applied to a number of projects as listed in the chart above and outlined in detail below:

EOD Med Eng/Safariland Bomb Suits (4) – ILEAS continues to support recognized EOD units across the state. One of the main safety components to any type of response is the protective suit worn by responders. Similar to Officer body armour, those suits have a shelf life, in this case approximately 7 years. When funding is available, we have routinely added these suits to our requests. The quoted price for the 4 complete suits, (2 L, 2XL) and helmets is \$40,486.50 X 4 = **\$161,946.00**. To cover any yet unknown possible expenses, we are requesting the board approve use of the full **\$165,000** awarded from the state for this project.

Requested Board Action:

Staff requests approval to purchase (4) four Med Eng/Safariland Bomb Tech suits at a cost not to exceed **\$165,000**.

SRT Equipment/Response Trucks (2) – As part of our capital replacement plan, we have been purchasing and retiring old, outdated vehicles and trucks. In years past, we replaced all of the MFF trucks and have now shifted to Special Response Teams. All of our Current vehicles are standard Ford F350 Super Duty that are up-fitted with bed covers, equipment pullouts, running boards and handrails. In preliminary discussion with our past vehicle provider, it was indicated that we should expect a price increase of approximately \$2,500 over the **\$145,444** we paid last year. (**equals \$147,944**) Additionally, LDV fee for aftermarket installation is estimated to be **\$11,023** per unit, (**\$22,046**) bringing the approximate planning total to **\$169,990.00**. To cover transportation and registration fees along with possible cost increases once the actual cost is known, staff is requesting approval of a not to exceed total of **\$175,000**. After these, we will only need to purchase two addition vehicles to complete this project.

Requested Board Action:

Staff requests approval to continue with the WMD/SRT vehicle replacement initiative and purchase (2) two new trucks and the necessary equipment upgrades and registrations for a cost not to exceed **\$175,000.00**

MFF Equipment Response Trucks (2) – As part of our capital replacement plan, ILEAS has been purchasing Equipment Trucks for each MFF to replace the units originally issued. When we began the replacement process, we conferred with actual MFF unit commanders to seek input on the actual usage and design for these vehicles resulting in a more mission capable unit at a significantly reduced price. Over the past year, we have purchased a total of (3) three of these units from *Herr Display Vans* in Sauk Village, Illinois. Discussions with their sales personnel indicate an anticipated cost of approximately **\$160,000** per vehicle. We will follow our current purchasing policy to secure bids for these vehicles. The purchase of these two units will mean that we are half way through our plan to phase out the older vehicles and replace them with the new units.

Requested Board Action:

Staff requests permission to purchase (2) two MFF Equipment Transport Vans for a cost not to exceed **\$350,000** to cover vehicles, titles, registration and transportation.

ICJIA Less Lethal Alternative for L.E. Grant

A lot has happened with the ICJIA Less Lethal Alternative for L.E. Grant since our last board meeting. For the benefit of new members, ILEAS, in conjunction with the ILACP and ISA was awarded \$19 million to accomplish the goal of providing less lethal type officer training as well as supply devices that would reduce the number of deadly force encounters. The decision was made to purchase CEW's (tasers) to meet that requirement. The grant agreement between ILEAS and ICJIA was signed 26 December, 2023. Our staff immediately set to work on establishing a relationship with AXON inc., makers of taser devices, to determine product availability and purchasing procedures. During that time, we learned from AXON that there would be as much as a 120+/- day time delay between placing an order, and delivery. With the need to design an application process that met the terms of the ICJIA agreement, evaluate the hundreds of submissions, score then prioritize them and determine awards, ILEAS was confident that there was no way the grant could be executed before the June 20,2024 end date. This information was shared with the Governing Board who was advised that we were not going to make any financial commitments towards the purchase of tasers and run the risk of jeopardizing the financial stability of the organization. Instead, we would work to accomplish all necessary tasks anticipating the remaining funds to be re-appropriated based on confident input from the ICJIA.

Fast forward. ILEAS accomplished all tasks as anticipated. A complete application process was envisioned by the grant team and then created by INDILUS. Prior to opening the grant application process, the state began its annual budget planning and negotiation routine. Undeterred, ILEAS opened the application process on 20 May, 2024 and closed access on 7 June, 2024.

During that period:

Summary of LLA LE Grant Submissions	
Completed Applications: 404	
<u>Taser 10</u> 8,792 Requested - \$27,582,262.40	<u>Taser 7</u> 1,810 Requested - \$4,603,554.00
<u>Total Devices:</u> 10,602	<u>Total Cost:</u> \$32,185,816.40

ICJIA had informed ILEAS that they were advocating for the re-appropriation however in the end, the allocated funds dropped from the original \$19 million, down to \$5 million. Before the scheduled end date for applications, ILEAS was aware that the funding would be reduced but decided to continue with the action at hand. This is a devastating reduction in funding with obvious negative consequences. It will be our intention to utilize the data compiled to act as justification for future funding and show the need for assistance that exists across the state.

Because of the budget and grant process, ILEAS must now close out the existing \$19 million grant and submit a new application for the \$5 million version. The grant team has worked extremely hard to prepare and submit a new application following the same goals as our previous plan, but of course on a smaller scale. That was returned to ICJIA and was reviewed and approved by the ICJIA Budget Committee last week on 20 June, 2024. Our plan is to continue the original plan but on a much smaller scale. We have over 404 applications that the team will evaluate and grade. There will then be an award process, purchasing, training and

reimbursements. When those funds are expended, we will then utilize our information to advocate for either new money, or become the basis for an annual consideration and appropriation.

Requested Board Action:

Staff is requesting authorization to enter into a grant agreement with the Illinois Criminal Justice Information Authority, ICJIA to execute all necessary documentation and actions for the Less Lethal Alternative for Law Enforcement Grant and to accept the **\$5 million** award.

Staff Salary Adjustment

In 2023, the Governing Board approved a SHSP and UASI grant budget that included a 4% raise for staff and a number of the current vendors with long term agreements with ILEAS. That grant period will begin on July 1, 2024. Each year, before implementation, we review our current financial state and ensure that the funds remain available and that the increase is appropriate. I always present this topic as a way to remind the board of past planning and present a recommendation to approve this salary adjustment for our hard working staff. Note that the earlier discussion about a funding reduction applies to 2025. The funds for this adjustment were awarded and budgeted back in 2023.

Requested Board Action

Staff requests that the Board authorize the increase of staff salaries by 4% effective the first pay period of July for ILEAS Fiscal 2024.

NARCAN Grant Update and Purchase

During our September meeting, the board approved the acceptance and subsequent purchase of **\$347,278.00** of NARCAN related products. ILEAS will continue its long standing relationship with the Illinois Department of Public Health targeting the opioid crisis through the *“Empowering and Equipping Law Enforcement and Communities in Rural Illinois to Reduce Opioid Overdose”* grant issued by the federal substance abuse and mental health services administration. ILEAS provides NARCAN and training to law enforcement and fire officers in a targeted 63 county area in southern and central Illinois whose agency wishes to participate. This is an expansion from the original 18 county area of responsibility. That authority to distribute NARCAN will now include the school districts within the covered area to comply with new mandates.

Requested Board Action:

No action required. Update only.

Ballistic Shields

After receiving over 130 applications for the 23 sets of Ballistic Shields that were available, ILEAS is announcing the awardees. A review board consisting of ILEAS Special Teams Staff, Special Team Field Commander and a Regional Co-Chair reviewed the entire body of applications and pared that down to a smaller sub-set for specific analysis.

Considering stated need based on a number of factors to include; financial, geography, history and willingness to share the assets, the following agencies were selected:

Caseyville PD	McLeansboro PD	Sandwich PD
Dewitt County SO	Morgan County SO	Shiloh PD
Glencoe Public Safety	Moultrie County SO	Skokie PD
Hoopeston PD	Piatt County SO	Steger PD
Jersey County SO	Richland County SO	Sterling PD
Knox County SO	Rochelle PD	WIU Ofc of Public Safety
Marion County SO	Rock Falls PD	Woodford County SO
Marshall County SO	Round Lake Heights PD	

Each agency will receive a Ballistic Rifle and Pistol Shield. To qualify, a member of each department will be required to attend a 40 hour Ballistic Shield Instructor Course and take possession of the equipment at the ILEAS Training Center in Urbana.

Providing a way for agencies and established multi-jurisdictional response teams to acquire ballistic shields and other safety type equipment has long been a priority for ILEAS and will continue to be in the future. This represents the third round of purchases for a total of 52 sets (104) of shields supplied. As funds become available additional sets of shields will be purchased so that agencies that were not selected at this time, may possibly be in the future.

Requested Board Action:

No action required. Information Only

RNC/DNC

RNC: 15–18 July, 2024.

Planning for the RNC has progress rapidly. On 21 June, 2024 IEMA-OHS planning received authorization to proceed with and Illinois response packet according to the guidelines established in the E.M.A.C. system. The Governor of Wisconsin has officially declared an emergency as it pertains to this event per the allowance within EMAC. Communications with all participants is expanding to ensure all are informed. At this time, the plan is for IEMA-OHS to compile all data supplied to them into a single MRP on behalf of the Illinois reponse group. From there, Wisconsin/Milwaukee will go to the M.A.S.S. and accept Illinois' submission. Because this is an EMAC response (state to state) a contingent of Illinois State Police commanders have been tasked by their director to administer and execute the response. ILEAS, with the cooperation of the Chicago Police Department, has been amassing a complete deployment roster of 200 officers, which includes 75 from CPD. ILEAS responders will all be MFF trained and equipped. According to the City of Milwaukee, it is believed that all officers will be used in ancillary and security roles to reduce the chance of any negative contact with citizens however that may change if the need changes. ILEAS will be sending a few non-sworn personnel to the event in order to capture necessary data that will be mandatory later during the reimbursement phase and to help problem solve and serve as the mission progresses and issues arise. Very soon, we hope to have prepared a packet that gives a run-down of the entire planned operation and what will be required from both your officer and your agency prior to deployment. On 28 June, a command element from the three representative agencies will be traveling to Milwaukee to do a complete walk-through of the onboarding, housing, training, deployment and support services that will be in place for responders.

DNC: 19–22 August, 2024

Planning meetings continue with key issues being identified and addressed. Similar to the RNC mission, an on-site inspection and walk-through with command level personnel will be scheduled for after the holiday.

ILEAS has submitted roster information of the 300+ officers that will be taking part in this deployment and is currently constructing deployment packets. We hope to soon have a complete report that will inform officers and their agencies of all concerns and procedures. At this point, a final version of the agreement between the City of Chicago and agencies providing aid is being worked on by their staff. We have stressed on a number of occasions the absolute need to have this finished a.s.a.p. Support from our membership is very strong for both missions.