



ILEAS Training Center Upgrade Project

The ILEAS Training Center improvement project is in full swing. If you take a look in the B&C wings, you will see that as of this writing, B wing has been completely cleared of Hazardous asbestos and is now in the process of demolition to allow for construction to begin. Crews have finished the asbestos removal in the basement and preparations are underway there to begin improvements. C wing is currently under wraps as the removal process continues there however that should be completed by the end of the month. Also, most noticeable is the center courtyard which is in the middle of a major change with a complete makeover and addition of a center pavilion. We are extremely excited about all the work that is suddenly happening here and the new opportunities that will become possible. I wanted to make sure that I mentioned the extremely hard work that has been done to make all of this possible by the ILEAS staff, especially Jimmy Young and Mark Griffeth. Mark has worked tirelessly to ensure there has been a plan in place to accommodate the construction personnel while continuing to keep the training center operational as well as working with other staff. Jimmy Young has been a true asset working non-stop moving everything in a giant real life game shuffle as one wing then another had to be prepared for work.

Last meeting, this board was briefed and voted to pre-emptively approve various budget authorizations based on cost estimates submitted by IGW Architecture. As a reminder, it was estimated, and the board approved entering into contract agreements with vendors at a cost not to exceed:

- General Contractor \$2.2 Million
- Parking Lot Construction \$450,000
- HazMat \$250,000

Since that meeting, we have held a number of Pre-Bid and Bid openings and learned the following:

- General Contractor – Felmley-Dickerson Co. - Bloomington **\$1,656,000**
- Parking Lot Construction - Open Road Paving - Champaign **\$590,120**
- HazMat – Great Western – Jerseyville **\$117,000**

We were happy to see that the bid for the General Contractor and HazMat removal was below the estimated “*not to exceed*” amount approved and ILEAS has entered into written agreements to allow work to begin. However, in the case of the Parking Lot Construction bid, the board had only approved up to **\$450,000**. This amount will not cover the final estimate received. On this topic, Open Road Paving was the only company to submit a final proposal. Additionally, their initial submission was **\$636,064**. After we approached them about our limitations, they were able to lower it to **\$590,120** once they re-evaluated electrical work that would be part of the process. A copy of the most current budget outline has been included in the board packet with the most up-to-date costs. A variety of updates and line item reductions has made it possible for us to accept this bid and move forward with that part of the project. We have been assured by Open Road Paving that they can begin in early summer of 2024 and will be complete before the grant deadline arrives.

Requested Board Action:

Staff requests the board approved entering into an agreement with Open Road Paving for a cost not to exceed **\$600,000** to compete the Parking Lot Construction portion of the Training Center Upgrade Project.

Communications Equipment Purchase Approval

At the Governing Board meeting on June 22nd, the board approved the acceptance of **\$2,525,000** in PAR and Capital Replacement Grant funds for FY24 from the IEMA-OHS. That award allowed ILEAS to purchase a wide range of equipment that included WMD/SRT Trucks, RapidComm ITECS vehicles and accessories, trailers, bomb suits and other critical gear. From that allotment, **\$536,000** was designated for Communication Projects. Plans for three initiatives have now been developed for review and approval:

1. ILEAS currently supports 10 Mobile Field Force Teams. Part of each team’s equipment package includes access to radio communications, vital for deployment and member control. Replacement of team radios in manageable terms has been a priority for unmet needs funds for a number of years. The radios many members now use are from 2005, are almost exclusively VHF and do not have encryption capabilities. This makes it difficult to impossible to conduct team missions and totally impracticable to deploy and co-mingle team units to parts of the state with superior radios. A benefit to MFF radio replacement is that for inventory and accountability purposes, these radios are considered Cache radios by Morotola and as a result, there is not a corresponding continuing fee for access to the Starcom system unless the radio is put into continuous use according to the negotiatie plan. Proposed is the purchase of:
 - o 42 Motorola APX 4000 Radios **\$4,169.37**per x 42 **\$175,113.54**
 - o Motorola Accessories **\$200.39**per x 42 **\$8,416.24**
 - o Power Products Batteries **\$198.095** x 42 **\$8,320.00**

\$191,849.78

Requested Board Action

Staff requests approval to purchase **42 Motorola APX 4000** radios and required accessories and batteries for a cost of **\$191,849.78** to be distributed to identified MFF teams to replace existing aged equipment.

2. ILEAS continues to work very closely with IEMA-OHS and SWIC M. Miller to address communications needs and identify projects that are a considerable benefit to first responders statewide. Our staff has always taken this proactive role and we continue to enjoy the full support of the state STR. Pertaining to that mission, ILEAS supports Caches of radios that are staged in areas around the state and are part of existing UCP and ITECS units. In our continued efforts to replace outdated and aged equipment, communications staff is proposing:
 - a. The radio cache currently stored in Wheeling consists of original XTS5000 radios purchased in 2005. These would be replaced with 24 APX6000 radios at a cost of **\$5,410.07per = \$129,841.68.**
 - b. Each of the deployed UCP’s include a cache of 12 portable radios that are part of their equipment capability to be used at the site of emergencies and disasters by responding units. Three UCP’s have been upgraded. Staff requests to purchase 12 APX 4000 at a

cost of **\$4,169,37per = \$50,032.44**

- c. The ILEAS ITC can be a communications center for any related deployments during disasters/emergencies. Our communications center includes the necessary tools to evaluate radios as well as a means to be the host for numerous exercises and training. ILEAS is in need of replacing our current desktop unit with the newer APX4500 radio at a cost of **\$4,967.97**
- d. Lastly, all described radio upgrades would require the addition of a number of accessories that include carrying cases, shoulder mics, batteries etc. at a total cost of **\$16,0152.28.**

Requested Board Action:

Staff requests approval to purchase:

24 Motorola APX 6000 radios	\$129,841.68
12 Motorola APX 4000 radios	\$50,032.44
1 APX 4500 radio	\$4,967.97
APX 4000, 6000 accessories	\$7,737.68
48 APX 6000, 24 APX 4000 Power Products Batteries	\$8,277.60
Total	\$200,857.37 to Motorola Inc.

- 3. Like the UCP's, ILEAS supports and equips the ITECS units that are deployed statewide. The Illinois Transportable Emergency Communications Suite vehicles serve to provide stable and interoperable communication platforms where ever they are sent. Due to the nature of some disasters and the possibility of widespread power and cellular communication methods failing, each ITECS has an HF radio component. These late 90's devices are all cobbled together as this addition was identified as being a viable plan. They are over 25 years old in some cases and need to be replaced. The communications team is working on a proposal to purchase up to 8 of the mobile HF units and a single base station unit along with supporting programing, encryption key management, installation kits and other accessories. At the time of this document preparation, the estimated cost for that project is **\$104,051.00**. More time is needed to make a proper proposal so this topic was included into the agenda in the event that can be constructed prior to the meeting date and still be acted up.

Requested Board Action:

Staff may request the board to approve and expenditure in excess of **\$100,000** to Motorola for the HF radio project.

Unmet Needs Request

Each year, the IEMA-OHS awards a variety of grants to multiple agencies to achieve Illinois homeland security, emergency and disaster relief and resiliency goals. ILEAS is funded almost exclusively through these grant funds and submits budget proposals annually. During the budget cycle, all agencies make requests for funding but unfortunately, there are always more requests than money available. This means that there are always unmet needs and gaps in the agency project planning. However, history has shown that as the year progresses, and deadlines approach, many

agencies are unable to utilize the funds that they were allocated, or additional funding is received and as a result, must be redistributed to ensure timely expenditure. IEMA-OHS polls all grantees to meet within their respective committees and determine an unmet needs document that consists of items that are already part of an existing program and are considered “shovel ready” for immediate action.

On 6 September, 2023 the Law Enforcement Mutual Aid Committee (LEMAC) met and discussed this assignment with present members. A list of items including cost and committee prioritization was prepared and sent to IEMA-OHS before the 15 September deadline. Items listed by ILEAS are able to be incorporated into an already approved and funded project and all are scalable meaning that if only partial funding is available, we can do a portion of the purchase without having to kill the entire idea.

LEMAC Unmet Needs Priority

6 September, 2023

Priority	Agency	Item	Cost	Scalable	Description
7	ILEAS	Ballistic Shields	\$167,000	Yes	Continue deployment of ballistic shields to local LE agencies (20 Sets)
8	ILEAS	Team Uniforms	\$50,000	Yes	Contingency Funds to outfit incoming members to replace lost HSGP funding
6	ILEAS	LRAD100X	\$203,257	Yes	Equip all special teams with an up-to-date portable unit to match today’s tactics (16)
3	ILEAS	LEMUR 2 UAS	\$105,000	Yes	Equip each supported WMD/SRT with a tactical UAS for use similar to ISP capabilities.
9	ILEAS	MFF Radios	\$182,766	Yes	Starcom Radios for MFF Teams to continue the initiative in place now. (40)
2	ILEAS	Generators	\$15,000	Yes	Portable Generators (6)
			\$708,023		
4	ISP	NVG	\$85,000	NO	Night Vision Goggles for New Team Members
1	ISP	SWMDT UAS	\$35,000	NO	Unmanned Aircraft Systems
			\$120,000		
5	ILETSB	Training Props	\$50,000	Yes	Requesting funds for training props and other supplies necessary to host a wide range of high risk training courses.
			\$50,000		
LEMAC Total			\$878,023		

Requested Board Action

Staff requests acceptance of the unmet needs project list as presented.

ICJIA Less Lethal Alternatives for Law Enforcement Grant

In May, the Illinois Criminal Justice Information Authority (ICJIA) announced and released a \$19 million Notice of Funding Opportunity (NOFO) for the Less Lethal Alternatives for Law Enforcement grant (LLA-LE). ILEAS followed the application procedure and submitted a Notice of Intent to apply

on 6 June, 2023 and a full application on 20 June, 2023. On August 17, 2023 the ICJIA Budget Committee awarded ILEAS the full \$19 million. According to the NOFO:

The purpose of this funding opportunity is to support less than lethal alternatives for law enforcement agencies in the provision of public safety to the community. Through this funding opportunity, a lead entity will distribute and manage funds to subgrantees and will be responsible for the fiscal oversight and quality assurance of its subgrants. The applicant will provide subject matter expertise, technical assistance, and conduct structured monitoring of subgrantees. Subgrantees must follow the rules, policies and procedures established by the lead entity, ICJIA, and Grant Accountability and Transparency Act (GATA).

Since this announcement, ILEAS staff has been working diligently to prepare and present a final plan and budget documentation for review and acceptance with the ICJIA planning committee assigned to this project. The funding for this grant has an expenditure deadline of 30 June, 2024 so time is very short. Due to the extremely limited amount of time available, ILEAS, with ICJIA approval, has decided to concentrate this round of funding in two areas. 1.) The purchase and distribution of Conducted Energy Weapons (Tasers) and 2.) to reimburse the cost of trainers and where applicable, OT/BF considerations for officer to attend training in topics such as De-Escalation/Non-Escalation, Arrest Control, C.I.T. Mental Health recognition and many others. We have constructed this grant in a manner that as the end date approaches, if there are any unexpended funds that had been originally designated for one area, that those funds can be re-directed to purchasing additional CEW's to continue to meet the needs expressed.

This is an enormous undertaking given the amount of money and the time restrictions. ILEAS has reached out and is prepared to enter into Sub-awardee agreements with the ISA and the ILACP for Policy collection and review. We have approached our current vendor INDILUS to work on custom design and rollout of an application, reporting, inventory and training data storage program. We are currently exploring ways that we can fund training for agencies across the state by reimbursing MTU's and instructors.

In order to manage the deliverables of this grant, ILEAS has defined a number of full-time employee positions. Since the ICJIA announcement, staff has made postings and conducted interviews that have led to the hiring of a number of well qualified personnel.

- Project Manager – John Konopek, recently retired Chief of Plainfield Police Department
- Device/Inventory Manager – Tony Shaw, recently retired Lt. Champaign County Sheriff's Dept.
- Training Coordinator – Finalizing details for possible candidate.
- Finance Coordinator – This positions duties may be staffed by a former employee part time and supplemented with existing staff extra hours to produce a single FTE.

While there is always the possibility of successful grants continuing to be funded beyond their initial due date, all individuals involved with this initiative understand the short nature of the funding and their employment with ILEAS. Currently, we are in continuous communication with ICJIA staff as the back and forth that is associated with finally reaching a grant agreement that we feel can be finalized and executed. We do believe that we are very close to that point. This is an excellent opportunity for ILEAS to continue to serve Illinois Law Enforcement now and hopefully into the future as our abilities are put on display and evaluated. Given the size and scope of this endeavor, I plan to direct the Project Manager J. Konopek to prepare a status report to be shared with board members monthly.

In order to continue: (With the ICJIA LLA-LE grant and only those funds)

- ILEAS staff requests permission to come to an agreement with ICJIA and execute the LLA-LE Grant award.
- ILEAS staff needs board approval to purchase CEW's (Tasers) in excess of \$100,000.
- Staff requires board authorization to possibly enter into an Inter Governmental Agreement with a training provider or other partner for training course reimbursement and management in excess of \$100,000.
- We require board approval to enter into possible sub-awardee and task order contracts in excess of \$100,000 with:
 - The Illinois Association of Chiefs of Police
 - The Illinois Sheriffs Association
 - INDILUS

Requested Board Action:

Staff requests Board approval to accept and enter into a written agreement with the ICJIA for the \$19 Million Less Lethal Alternatives for Law Enforcement grant and complete all sub-awardee and purchase agreements required for grant compliance.

NARCAN Grant Update and Purchase

Since 2018, ILEAS has had a relationship with the Illinois Department of Public Health to provide NARCAN to first responders. Over the years our cooperation with IDPH has seen them become more and more confident in our ability to deliver on the ever changing restrictions and guidelines of this annual program. We begin with only supplying NARCAN to Law Enforcement agencies within a prescribed 18 county area, to being a distribution agent for state wide need, to just a 24 county area that included all responders. ILEAS has certainly shown a unique ability to adapt and adjust to any need that arises in order to ensure that the responders within our area of responsibility have access to NARCAN. To date we have:

- Received **\$2,778,797.64**
- Purchased over 28,704 kits as well as Fentanyl Test Strips
- Development of and maintenance of up to date online training courses and records retention

The current grant period will be ending 30 September, 2023 with the fiscal period beginning on October 1st. The next grant period will represent the 7th year of what was introduced as a 4 year program. The success of ILEAS has led to IDPH expanding the program yet again to assist regional offices of education meet the coming mandate that all schools have NARCAN devices on site. IDPH is requesting that ILEAS aid with a 51 county area in southern Illinois. In addition, staff has worked very closely with the IDPH staff and proposed the creation of a "Leave Behind Kit" to eventually be constructed and distributed out to interested agencies. Like the name says, it is meant to be left behind by responders who believe that the information and tools included will possibly be used to come to the aid of an individual at a future date.

As the end of August approached, IDPH began to review the status of a number of their grants in the state. With a spending deadline of 31 August, (or return the money) they identified **\$347,348.98** that needed to be expended and contacted ILEAS. On 25 August, I contacted President Metzler and we discussed the situation

and concluded that although the purchase authorization for transactions over \$100,000 would not be received from the Governing Board, given the last minute nature of the opportunity, and the fact that this would be funds that would be added to an already existing grant, that ILEAS should accept the funds and order the appropriate NARCAN product. IDPH was able to issue a GAN to our current 2023 NARCAN grant in the amount of **\$347,348.98**. Immediately after receiving the funds, an order for NARCAN related products totally **\$347,278.00** was made with our vendor Adapt Pharma.

Requested Board Action:

1. Staff requests the Governing Board review and authorize the Grant Adjustment Notice of **\$347,348.98** accepted on 31 August, 2023 by Director Evans
2. Staff requests the Governing Board review and authorize the purchase of NARCAN grant related products from Adapt Pharma for **\$347,278.00** on 31 August, 2023.