



ILEAS Issues Document

Governing Board Meeting

September 26, 2024

Adjustment to Martin Hood Agreement

Finance Manager Jan Plotner was approached by Martin Hood in June with the topic of having to increase audit fees due to the following unexpected circumstances when they initially bid the audit in 2022. Reasons include the following.

1. Cost increases experienced for labor and technology since the start of the pandemic have continued at a rate more than double what they were projecting in May 2022, and this has brought our fee realization on the ILEAS engagement well below our expectations and past realization.
2. The loss of your involvement in the audit engagement for fiscal year 2024 and the unknown timing of a replacement.
3. The addition of a significant new governmental grant that will require some level of compliance testing.
4. Additional testing that results from the major renovation project that is now underway.

In place of the total audit fees from 2022 proposal, they propose the following:

2024 – Audit - \$28,750. Was going to be \$23870 for audit services. (a difference of \$4,880)
2025 and 2026 – 8% annual increases in the audit.

At this point, there is no board action necessary. Because of the timing of the change information, we have agreed to continue the 2024 Audit process with MH however, staff did not commit to furtherance into 2025 and beyond. Further discussion will be needed to determine whether or not staff recommends issuing new proposal requests or to accept this information and move forward.

ILEAS Training Center Upgrade Project

The ILEAS Training Center improvements are nearing an end. The final work on the parking lot repairs have been completed. There is a drain issue that is being addressed by the county but that is not associated with this project. The long awaited arrival of the main air-handler unit for B wing has arrived and finally been installed. On Friday, 20 September, our architect representative and members from the main contractor conducted a meeting to review and approve major completion milestones and discuss small unfinished issues yet to be addressed. Financially, we are within our allocated budgeted amount and have planned the final expenditures almost down to the penny. Due to the excellent work of the finance staff, as well as Facilities Manager Mark Griffeth, we have been able to prepare and submit an end plan that accomplishes our goals, stays within our budget and meets the BEP requirements assigned to this project by DCEO. We have recently met with our finance liaison with the City of Urbana. I have said it a number of times, it is very difficult to get a project like this started. And it's very hard to end. It took us over a years just to begin. Once in motion however, progress was swift and appreciable. We are at the end now. I know this is going to wrap up soon and we will have full use of the new facility and all the improvements made. If anyone has specific questions about the project, Facilities Manager Mark Griffeth is here today to provide insight.

23DG230021	Grant Amount	Uncommitted	Committed	Spent
DCEO ITC Remodeling Project	\$2,975,000.00	\$17,556.27	\$358,481.95	\$2,598,961.78
Asbestos abatement	\$159,864.40	\$0.00	\$0.00	\$159,864.40
Architectural Design/Project Management	\$265,731.76	\$0.00	\$0.00	\$265,731.76
Technology Updates	\$50,000.00	\$4,775.47	\$0.00	\$45,224.53
Paving	\$596,868.35	\$0.00	\$ 8190.14	\$588,648.21
Interior Remodel	\$1,859,663.43	\$0.00	\$320,390.55	\$1,539,272.88
Fit Furnishings	\$42,902.06	\$12,780.80	\$29,901.26	\$220.00
TOTALS:	\$2,975,000.00	\$17,556.27	\$358,481.95	\$2,598,961.78

Requested Board Action:

No Action required, information only

ILEAS FY25 Unmet Needs

Each year, the IEMA-OHS awards a variety of grants to multiple agencies to achieve Illinois homeland security, emergency and disaster relief and resiliency goals. ILEAS is funded almost exclusively through these grant funds and submits budget proposals annually. During the budget cycle, all agencies make requests for funding but unfortunately, there are always more requests than money available. This means that there are always unmet needs and gaps in the agency project planning. However, history has shown that as the year progresses, and deadlines approach, many agencies are unable to utilize the funds that they were allocated, or additional funding is received and as a result, must be redistributed to ensure timely expenditure. IEMA-OHS polls all grantees to meet within their respective committees and determine an unmet needs document that consists of items that are already part of an existing program and are considered “shovel ready” for immediate action. For example, between December 2023 and this year’s grant close out period of 30 June, 2024, ILEAS received \$311,704.92 in funds that were redirected from other agencies that were unable to complete the projects that they had requested.

On 13 September, 2024 a list of items including approximate cost and ILEAS prioritization was prepared and sent to IEMA-OHS. The items listed are able to be incorporated into an already approved and funded grant classification and all are scalable meaning that if only partial funding is available, we can do a portion of the purchase without having to kill the entire initiative.

LEMAC Unmet Needs Priority

13 September, 2024

Priority	Agency	Item	Cost	Scalable	Description
1	ILEAS	Ballistic Shields	\$180,000	Yes	Continue deployment of ballistic shields to local LE agencies (20 Sets)
3	ILEAS	WP NVG	\$318,500	Yes	\$3,185 Per Unit total need of 100 for project completion. White Phosphorous NVG to replace aging units for SRT.
8	ILEAS	Tactical Comms Headsets	\$108,750	Yes	50 Tactical Signal Headsets for SRT to replace outdated/damaged equipment \$2,175 per unit
4	ILEAS	LEMUR 2 UAS	\$93,000	Yes	Equip each supported WMD/SRT with a tactical UAS for use similar to ISP capabilities. 6 Units \$15,500 ea.
5	ILEAS	AVON FM54 Masks	\$32,720	Yes	Respirator Masks with Voice Projection Unit. Equipment replacement
9	ILEAS	Tactical Plate Carriers	\$32,000	Yes	Hyper X Tactical Plate Carriers that are WMD compatible. 40 units \$800 ea. Multi-year project
10	ILEAS	Thermal Sights	\$135,450	Yes	EOTECH Long Range Thermal Sight 10 units \$13,545 ea.
11	ILEAS	Haven Protective Gear	\$25,400	Yes	Replacement Protective Gear for MFF teams 50 Units at \$508ea.
6	ILEAS	MFF Uniform Allowance	\$85,000	Yes	MFF uniform replacement allowance for the program to include jackets, shirts, pants. General replacement
12	ILEAS	Gas Mask Filter	\$44,000	Yes	Replacement WMD/MFF CBRNE and Riot Agent Mask Filters 1000 total
7	ILEAS	F-350 Tow Unit	\$85,000	No	ILEAS needs the ability to transport heavy duty equipment and trailers from the central location to points across the state.
		Special Teams	\$1,139,820		
2	ILEAS	MST Radio Projects	\$200,000	Yes	Radios in support of on-going upgrade and replacements for MST teams in the state
		Communications	\$200,000		
		ILEAS	\$1,339,820		
1	ISP	Drones	\$35,000	Yes	Continue their expansion into drone use for SRT
		ISP	\$35,000		
1	ILETSB	Drones Education	\$93,338	Yes	Training on proper drone ownership and use
		ILETSB	\$93,338		
LEMAC Total			\$1,468,158		

Requested Board Action

Staff requests acceptance of the unmet needs project list as presented.

Approval to Purchase Unmet Needs Equipment

According to ILEAS purchasing policy, all expenditures to a single vendor that exceed \$100,000, shall require Governing board authorization and approval. In most cases, ILEAS staff is working and making purchasing decisions based on a long term replacement plan. By its very nature, the Unmet Needs list does not necessarily allow for that kind of outlook. Instead, these are projects that are considered “shovel ready” and able to be acted upon immediately in order to meet the sometimes extremely short notice nature of the funds and their required expenditure date. It is not unusual for ILEAS to sometime receive large funding allotments with only a very short time to utilize the money. In that light, staff is requesting Governing Board approval in the furtherance of these specific projects. In all cases, ILEAS staff will ensure that all required due diligence is

Ballistic Shield Program – Over the past three years, ILEAS has purchased and distributed 42 sets of Ballistic Shields to Illinois agencies. There is currently a waiting list of over 113 departments that have applied for shields. This is an extremely popular program and we intend to continue directing funds to this initiative. With each award, a department commits to sending an officer to the 40 hour, Train the Trainer Ballistic Shield Instructor Course. At this course, awardees receive one Ballistic Pistol and one Rifle grade shield to take back to their department/region. The combined total for the set is approaching \$9,000.

Requested Board Action:

Staff requests authorization to continue the Ballistic Shield Program and purchase units up to \$180,000 should funding be made available during the next fiscal year.

Night Vision Goggles PVS White Phosphorus – Between 15 April, 2024 and 6 June, 2024, staff purchased 48 NVG units in three separate batches as funding became available. The total cost for those PVS White Phosphorous Night Vision Goggles was over \$139,200.00 that was later approved by this board. These devices are a critical piece of WMD/SRT tactical equipment. The decision to move to the WP type of goggles has expanded operator capabilities while at the same time saving money due to reduced cost per unit. This is a continuing long term project with the need to purchase over 100 more of this devices to replace existing inventory. An anticipated cost increase puts each at \$3,185.00. 100 units at \$3,185.00 would total \$318,500.00.

Requested Board Action:

Staff requests Board authorization to purchase up to 100 WP NVG units at an approximate cost to exceed \$325,000 during the next fiscal year.

Tactical Communication Headsets – Each WMD/SRT operator is equipped with communications head gear devices that are compatible for use during routine and WMD events. The currently issued equipment is becoming worn and slowly reaching the point unserviceability and therefore in need of regular replacement. This plan envisions the replacement of 50 individual devices at an estimated cost of \$2,175.00 per unit for an estimated total cost of \$108,750.

Requested Board Action:

Staff requests Board authorization to purchase up to 50 Tactical Communications Headsets at an approximate cost of \$2,175.00 each for a total not to exceed \$113,000.00 if funding is awarded during the next fiscal year.

Long Range Thermal Sighting – Each WMD/SRT has the capability to neutralize threats from long range. This ability is made possible through the use of EOTECH Long Range Thermal Sight devices. In addition to the magnification that is provided, these units are also capable of identifying targets in low/no light scenarios

common during SRT operations. These units would replace aged sights currently in the field. The complete plan involves purchasing 10 units at \$13,545 ea. for a total of \$135,450. This project is scalable.

Requested Board Action:

Staff requests Board authorization to purchase up to 10, EOtech Long Range Thermal Sight Devices in support of the WMD/SRT mission at a cost not to exceed \$140,000.00.

HF Radio Communications Purchase from PAR Funds

ILEAS Communications staff, working with IEMA-OHS and the SWIC, have identified the need to equip communication platforms with HF radio communication capabilities. At the January governing board meeting, approval was received to purchase 11 Units to begin distribution to the ITECS units, UCP's and the Rapid Comm project that had been started. To continue with this ongoing HF radio expansion, PAR funds were requested and included in this year's allocation at an amount that will allow for the purchase of 8 additional units at a cost of \$13,763.77 per unit to include all supporting accessories. The quoted total cost for this purchase is \$110,110.15 and will be paid for using approved PAR funds. After this acquisition, there will only be a need to purchase 5 more units to close out this project as completed. The quote for this purchase is included in the board packet for inspection.

Requested Board Action:

Communications staff request authorization to purchase 8 Envoy X2 HF Transceiver Units, with all necessary accessories for a quoted total price of \$110,110.15.

Motorola Starcom Subscription

As the Board is aware, ILEAS has a grant from IEMA-OHS for most of the field interoperable communications projects across Illinois. Each year the Motorola user license fee must be paid for all the StarCom21 radios for which HSAC is responsible financially. The IEMA-OHS has negotiated an updated contract changing the number of radios for which it will pay licenses to 971 from the 2500 previously covered. At \$10 per radio, for 12 months, at 971 radios, this brings the expected total to \$116,520. However, of note in the letter provided by ILEAS Communications Liaison Bill Springer, radios that will be considered as cache and therefore not normally have a monthly fee, may incur a cost in the event that they are put into use in excess of 30 days. Additionally, we are billed for the radio licenses for the MABAS radios. There are 47 radios which are billed at \$26 per month, which calculates to \$14,664 for the year. MABAS radios have more channels and are used more day to day.

The StarCom21 network is the interoperability system for the State of Illinois and is used by State agencies to include the Illinois State Police. The State of Illinois has an exclusive contract with Motorola Solutions to build, maintain and operate the StarCom21 radio network. The HSAC radios in question are on the StarCom21 radio network; there is no other option available. Additionally, the grant documentation for communications specifically identifies the StarCom21 system as the only system for which the user license fees are intended. As a result, ILEAS staff has selected Motorola as the vendor as a single source provider.

There is currently \$250,000 included in this budget line item approved by the board and IEMA-OHS. Those funds are being evaluated to determine how they may be needed and used in furtherance of the state STR mission. The board will receive updates as those needs are identified.

Requested Board Action:

Staff requests that the Governing Board approve the expenditure of monthly payments of \$10,932 (\$131,184 annual) – pursuant to the contract - to purchase user licenses for the HSAC supported StarCom21 radios to be paid to Motorola Solutions Inc.

ICJIA Less Lethal Alternative for L.E. Grant

The agreement between ICJIA and ILEAS for the \$5 million Less Lethal Alternatives for Law Enforcement grant (LLA) was signed in early September. During the application process, ILEAS received 404 applications asking for 10,614 Tasers at a total cost of **\$32,219,306.20**. After a very exhaustive grading and evaluation period involving key grant partners and volunteers, award decisions have been made. We are hoping that at the time of the Governing Board meeting the award and denial notifications to the 404 departments that applied for the grant will have just gone out or will be going out in the very near future.

The reduction in funding from the previous grant caused us to make some difficult decisions with regards to who would get awarded Tasers, and in what amount. A basic scoring system had been created and utilized by each agency making a request. Based on the answers provided, a score was generated that could then serve to guide award decisions. To maximize the agencies that we would award Tasers to we first selected all the agencies that scored above a 60 in the application process. These applications were scored by subject matter experts, and law enforcement professionals representing ILEAS, the Illinois Sheriff's Association, and the Illinois Chiefs of Police Association. Within this category we were able to identify 222 agencies, including all of the 30+ agencies that indicated they do not currently have a CEW program but would like to start one. Once these agencies were identified we capped the maximum number of Tasers that would be awarded to any single agency at 5 (either 5-Taser 7s, 5-Taser 10s, or a combination of both up to 5 total). By making this distinction we will be able to fill out or meet the full complement of Tasers requested for numerous agencies, but there will still be several agencies that will receive below what they requested.

The other agency that will receive an award will be the Chicago Police Department. In the spirit of the grant and with the intention to facilitate less lethal alternatives throughout the State of Illinois, in the most impactful way, the City of Chicago was included in the selections. Chicago is far and away the largest city in Illinois and maintains the largest police force. It hosts the greatest number of law enforcement contacts both criminal and civil. Chicago Police Officers are tasked with responding to the highest number of violent crimes of any law enforcement agency in the state and needs to maintain less lethal options. For those reasons the Chicago Police Department was selected to receive an award from the Less Lethal Alternatives for Law Enforcement Grant proportionate to the number of law enforcement officers that single agency represents.

Breaking down the numbers a little more shows of the 404 applications submitted of which, 43.3% came from municipal agencies, 11.4% from counties and 2% for other L.E. districts. 43.3% of applicants will get no award. Of the 222 agencies (Chicago excluded) that will get awards 44.1% will be municipal agencies, 22.4% will be Sheriff Agencies, and 3.5% will be other law enforcement districts. (44.1+22.4+3.5+30=100%)

Once the notifications go out an agency will have 45 days to accept the award and sign the Recipient Agreement. We will then put that agency in touch with their respective AXON rep to work out the details of the Taser award and the receipt of the Taser packages. As a reminder we continue to be told that there is still a 120-150 day delay in delivery of the actual devices from AXON due to supply chain issues. All invoices and reimbursement considerations will be worked out once the devices have been delivered.

If for some reason an agency declines the award or additional monies become available we will continue down the application list as far as possible until all monies are expended.

The last aspect of the LLA is the training component, and we are currently working to identify reputable training groups that can provide appropriate Use of Force, De-Escalation, and other applicable trainings around the State.

Requested Board Action:

Staff requests approval of the ICJIA Less Lethal Alternatives for Law Enforcement Grant agreement and authorization to continue with acting upon the required terms of that grant award.

NARCAN Grant Update and Purchase

Since 2018, ILEAS has had a relationship with the Illinois Department of Public Health to provide NARCAN to first responders. Over the years our cooperation with IDPH has seen them become more and more confident in our ability to deliver on the ever changing restrictions and guidelines of this annual program. When IDPH has additional funds to spend, they contact ILEAS to see if we are able to receive the additional funds in order to support the grant program.

The current grant period will be ending 30 September, 2024 with a new fiscal period beginning on October 1st. The next grant period will represent the 8th year of what was initially introduced as a 4 year program. As the end of August approached, IDPH began to review the status of a number of their grants in the state. With a spending deadline of 31 August, (or return the money) they identified **\$100,000** that needed to be expended and contacted ILEAS. The current grants original total was **\$207,703** and with the extra **\$100,000**, will make the overall grant total **\$307,703**.

Requested Board Action:

1. Staff requests the Governing Board authorize the Grant Adjustment Notice of **\$100,000**.
2. Staff requests the Governing Board authorize the purchase of NARCAN grant related products from Emergent Devices for a not to exceed cost of **\$155,144** to cover anticipated future expenditures as well as a \$45,144 order placed in July 2024.

RNC/DNC

When time allows, staff intends to review and document in writing, both of these major events. For now, we have the benefit of having a number of staff members that attended both deployments in support roles.

RNC: 15–18 July, 2024.

125 ILEAS Responders, 80 CPD Officers, 6 ISP Commanders = 211 Illinois Officers
70 Agencies including ISP and CPD

Currently the reimbursement for the 2024 RNC event is underway. ISP and CPD have been instructed and tasked on the information that is required for their officers and is working to complete it. At this point, ILEAS officer agencies are approximately half way through the process of entering their data. Once all is received,

staff will compile an overall report and submit it to IEMA for review and approval prior to it being shared with Wisconsin for their review, approval and payment.

DNC: 19–22 August, 2024

253 ILEAS Responders

112 Agencies

The reimbursement portal information has been built out and is ready to be introduced into the system to being the process for the 2024 DNC event. We are currently holding this step for until we get finished, or close to finished with the RNC. There were 85 officers that attended both the RNC and DNC and we want to eliminate the possibility of confusion and handle each event separately.