

### **Special Teams Overtime/Backfill Shortage**

At the last Governing Board meeting staff presented the causes and effects of the shortage in the overtime/backfill budget. Since then, some money has been allocated by ITTF to pay for some, but not all, of the shortage. ILEAS does have \$1.5 million in the FY14 budget which is available on April 1, 2015 and for the period of 4/1/15 through 3/31/16. Several strategies were discussed but no decision as to policy change was made. The plan agreed upon was that:

- Staff would continue studying the causes and potential solutions
- Survey the special teams commanders and agencies' leadership to get their perspective and suggestions on how to proceed
- Obtain feedback and a discussion of priorities from the Governing Board

On January 5, 2015, ILEAS emailed all the 309 chiefs and sheriffs who participate in special teams through ILEAS. See the attached sheet for a detailed analysis of the responses and comments.

#### **Proposal to Control Overtime/Backfill**

The challenge has been to develop a strategy which:

- Supports the teams in the most effective, efficient and economical manner
- Recognizes that ILEAS previously did not have control or authority over those who incurred the costs and that said control must be in a structured reimbursement system
- Begins to move at least a portion of the cost onto the participating agencies so that is a more defined "partnership" between ILEAS and the agencies
- Fulfills ILEAS' legal obligation to the state of Illinois and to the Federal Government to be good stewards of the money and our obligations with regard to sub-recipient monitoring and control.
- Ensure that controls are in place to ensure that funds last the entire fiscal year.

My interpretation of the Governing Board's discussion in December was that there was no desire on the part of the Board to cut or scale back teams. As a result, strategies involving team cuts was not considered. After reviewing the data, statistics, the survey results and deliberating internally for some time, staff recommends the following strategy:

1. Continue to provide training overtime/reimbursement to ILEAS special teams that meet the standards as established by the Board to include statewide deployability, satisfactorily completing a standardized validation process, comply with the Standard Operating Guidelines as adopted by the Board, and fully cooperate with ILEAS with regard to deployments, equipment standards and training levels.
2. Increase overtime/backfill usage rate monitoring to include monthly reviews by the Executive Director, Finance Manager and Chief of Staff as well as OT/BF reports to the Governing Board at each meeting.
3. Place tighter controls on the use of overtime:
  - a. Full compliance with the ITTF guidelines on travel overtime reimbursement
  - b. Rework reimbursement policy to limit requests for backfill to meet minimum staffing only and not just replace the officer who is training
  - c. Identify agencies that submit substantially more overtime/backfill requests than their peers to ascertain why and to develop voluntary methods for reducing that usage. It should be noted that ILEAS has already started this process and is working with the top 5 users of the overtime/backfill reimbursement privilege.
  - d. Restricting overtime/backfill for related but non-essential training
  - e. Reduce the validation exercises to every three years instead of every two as is required by ITTF.

- f. Cordon off Mobile Field Force overtime/backfill from the WMD Special Response Teams so that one type of team does not empty funds designated for another type.
  - g. Review and enforce team staffing numbers caps
  - h. Institute random audits of OT/BF submissions
4. Institute a “Monthly Floating Cap” in the Overtime/Backfill budget.
- a. ILEAS has \$1,500,000 budgeted for the period of April 1, 2015 through March 31, 2016.
  - b. That is \$125,000 per month
  - c. Each month agencies submit their reimbursement requests which will be reviewed by the Director, Finance Manager and the chief of Staff.
  - d. If the total request is less than \$125,000, then every agency will get 100% of their authorized requests fulfilled. Any money between the amount requested and \$125,000 will be forwarded to the remaining months in the year.
    - i. For example, if in April 2015 there is \$100,000 in reimbursement requests made, everyone gets 100% of their requests AND the remaining \$25,000 gets added to the maximum monthly amount for the remainder of the year. That is \$2,272 added to \$125,000 for a maximum monthly cap of \$127,272 for the rest of the year.
  - e. If the total exceeds \$125,000, then each agency will receive whatever percentage is remaining after equally dividing the \$125,000 to everyone eligible.
    - i. For example, if there are \$150,000 in reimbursement requests, then the agencies shall receive 83% of their requests.
  - f. Using the “Monthly Floating Cap”, regardless of the amount requested, ILEAS will only spend the budget monthly amount in any month.
5. Communicate these new rules and procedures to all the participating agencies to ensure that they are all familiar with the rules and policies.

**Requested Board Action**

Staff requests that the Board discuss the issue and authorize ILEAS staff to implement the strategy as described above.

**Dues Report and Waiver Request**

The dues invoices for 2015 will be out early summer. The following is a summary of those agencies that have NOT paid their dues for 2013 or 2014:

Agency	Amount	Agency	Amount
Augusta Police Dept	60	Markham Park Dist Police Dept <b>(\$60)</b>	60
Chapin Police Dept	60	Markham Police Dept	120
Chicago State University Police	120	Marshall Police Dept	60
Clayton Police Dept	60	Maywood Park Dist Police Dept	60
Crainville Police Dept <b>(\$60)</b>	60	McCullom Lake Police Dept	60
Dixmoor Police Dept	60	Robbins Police Dept	60
Ellsworth Police Department	60	Royal Lakes Police Dept <b>(\$60)</b>	60
Governors State Univ Police Dept	120	Sorento Police Dept	60
Harvel Police Dept	60	Stewardson Police Dept <b>(\$60)</b>	60
Henning Police Dept <b>(\$60)</b>	60	White City Police Dept	60
Irving Police Dept <b>(\$60)</b>	60		
Lebanon Police Dept	60		

Total Amount Due in 2014 = \$1,500 + Total Amount Due in 2013 = \$360 **EQUALS \$1,860 Total Due**

The village of Irving has requested a dues waiver. RPC Fellows has been working with them to get the new LEMAA signed. They want to stay an ILEAS member but cannot afford the dues.

Sir,

This Department is requesting a "Dues Waiver" due to financial hardship of this Department and community. ILEAS is a great tool and I am proud to be a member. Thank you for your consideration in this matter. If you have any questions please contact me at cell number (217) 556-5768. Again Thank you.

Shawn Winans  
Chief of Police  
Irving, Illinois

### **Requested Board Action**

Staff requests that the Board vote to waive the dues for Irving PD.

### **ITC Lease Renewal**

ILEAS has signed a lease agreement for the ILEAS Training Center that will last until December 31, 2015. We are paid up through March 31, 2015. However, we are in a bit of a stalemate with the new State Comptroller about our lease payment. The terms of the Federal grant is that we cannot obligate ourselves to any contract (in this case the lease) that extends past the end performance date of the grant. The grant we will pay for the lease from starts April 1, 2015 and ends March 31, 2016. Normally we would be submitting a drawdown request to pay through at least December 31, 2015 when our current lease expires. However, the Comptroller does not want us to extend it past the STATE FISCAL YEAR – which, of course, ends June 30th.

Staff is processing a drawdown request for \$109,237.80 which will pay through June 30<sup>th</sup>. ILEAS cannot submit a request for the rest until after July 1<sup>st</sup>. The problem with that is that the Comptroller's office shuts down from July 1 through mid-august so they can close out the books from the previous year.

### **Requested Board Action**

The Governing Board is required to authorize any payment over \$100,000. Staff requests that the Board:

1. Authorize the lease payment to Champaign County for \$109,237.80.
2. Authorize staff to work with the State to facilitate and make the payment of \$327,714 for the remaining year.

### **IPWMAN Contract**

At the November 07, 2013 Governing Board meeting, the Board authorized staff to enter into an agreement with the Illinois Public Works Mutual Aid Network to provide administrative support to IPWMAN in exchange for non-federal funding for a period of six months. The board renewed the agreement with IPWMAN for an additional 6 months at the July 2014 meeting. This agreement has been implemented without being detrimental to ILEAS. It has not been necessary for anyone on staff to work additional hours over and above the normal work week. IPWMAN and ILEAS have conferred and made no substantive changes to the substance of the current agreement. The only changes are that the contract is for 12 months and there is no longer a reporting requirement for ILEAS staff. IPWMAN has already agreed and signed the agreement.

## Requested Board Action

Staff requests that the Governing Board authorize staff to enter into the IPWMAN agreement.

### Elections of Governing Board Co-Chairs

At the last meeting, the Governing Board appointed an ad hoc election committee consisting of Wayne Gulliford, Jim Page and Mick McAvoy. Since then, the online nomination process was implemented and is now closed. The voting will be online starting at 1000 on March 2, 2015 and end at 1500 on March 13<sup>th</sup>, 2015 after notice is sent at least twice to the entire eligible membership.

There were 89 nominations made. The nominations were reviewed by the Election Committee of Wayne Gulliford, Mick McAvoy and Jim Page. All the nominees were contacted at least twice to discern their willingness to run and serve. This is the status of the nominations as of this writing:

- 2 nominees were disqualified as not being in office any longer
- 47 nominees accepted their nominations and are willing and eligible to run
- 34 nominees declined the nomination to run
- 6 nominees did not respond so they must remain on the ballot

The Committee has decided to include on the ballot those nominees that did not respond – removing only those that declined the opportunity. The current nominees are:

#### Region 2

Chief	Darin J. DeHaan	Oregon Police Dept
Chief	Merle Curphy	Sherrard Police Dept
Chief	Todd Murray	Byron Police Dept
Chief	Victor Moreno	East Moline Police Dept
Chief	Thomas Piotrowski	Geneseo Police Dept
Sheriff	David Snyders	Stephenson County SO
Sheriff	Gerry Bustos	Rock Island County SO

#### Region 3

Chief	Patrick Finlon	Cary Police Dept
Chief	Gene Lowery	DeKalb Police Dept
Chief	Richard T. Hart	Yorkville Police Dept
Chief	James Hovious	Marseilles Police Dept
Chief	David Summer	North Aurora Police Dept
Chief	Kurt A. Pastirik	Streator Police Dept
Chief	Michael F. Acosta	Maple Park Police Dept
Sheriff	Roger Scott	DeKalb County SO
Sheriff	Dwight A. Baird	Kendall County SO

#### Region 4

Chief	Jim Ryan	Forest Park Police Dept
Chief	Steven Neubauer	Tinley Park Police Dept

Chief	William Kushner	Des Plaines Police Dept
Sheriff	Mark C. Curran	Lake County SO

#### Region 6

Chief	Ken Winslow	Springfield Police Dept
Chief	Dustin Sutton	Peoria Heights Police Dept
Chief	John Holm	Chatham Police Dept
Chief	Dan Ryan	Leland Grove Police Dept
Sheriff	Michael McCoy	Peoria County SO
Sheriff	Bruce Kettelkamp	Christian County SO
Sheriff	Jeff Standard	Fulton County SO

#### Region 7

Chief	Donald J. Volk	Washington Police Dept
Chief	Michael Metzler	Mahomet Police Dept
Chief	Tim F. Henson	Dwight Police Dept
Chief	Craig Hilliard	Morton Police Dept
Sheriff	Derek W. M. Hagen	Iroquois County SO
Sheriff	Tony Childress	Livingston County SO

#### Region 8

Chief	Scott Penny	Fairmont City Police Dept
Chief	Terry Bell	Highland Police Dept
Chief	William G. Clay III	Belleville Police Dept
Chief	Bruce Fleshren	Mascoutah Police Dept
Sheriff	Jim Vazzi	Montgomery County SO

Sheriff	Neal Rohlfig	Monroe County SO
Sheriff	John Lakin	Madison County SO
Sheriff	Richard Watson	St Clair County SO

**Region 11**

Chief	Dawn Tondini	Marion Police Dept
Chief	Don Priddy	John A Logan College Police Dept
Chief	Lyndon Thies	Steeleville Police Dept
Chief	Harold Masse	Metropolis Police Dept
Chief	Benjamin Newman	SIU-C Police Dept
Sheriff	Keith Brown	Saline County SO

**Region 9**

Chief	Bill Ackman	Robinson Police Dept
Chief	Jeff Ray	Vandalia Police Dept
Sheriff	Travis Allen	Jefferson County SO
Sheriff	William Rutan	Crawford County SO

**Recommendations**

No action needs to be taken at this time.

**WMS SRT Standard Operating Guidelines**

The original ILEAS 2006 SOG's were, with some slight modifications adopted from the NIPAS Emergency Services Team 2005 SOG's. These SOG's were written based on the tactics, techniques and procedures that NIPAS EST used. It is always a good idea to review SOG's every few years to make sure they are still appropriate. This was done over the past 18 months. The result of that review which included the input of all team commanders is the new ILEAS SRT SOG's previously sent to the board.

The new ILEAS Standard Operating Guidelines were written to more closely reflect the current role of ILEAS, as well as the responsibilities of the Special Response Teams it supports while recognizing that not each SRT operates with the same set of TTP's.

ILEAS supports three types of Special Response Teams:

- 1) Type A is a type of ILEAS WMD SRT that serves specific ILEAS regions with operational response to conventional critical incidents. Operational ILEAS regional WMD SRTs will comply with all ILEAS SOG policies. These teams may also deploy through the Illinois Emergency Management Agency (IEMA). Regions 8 and 9/11 currently fall into this category.
- 2) Type B is a type of municipal or multijurisdictional SRT that ILEAS supports; however, this type of SRT is operationally autonomous, serving its own specific member agencies and having its own SOGs, pre-existing tactics, techniques, and procedures. These teams may deploy through the IEMA. They will comply with all designated administrative SOG policies unless activated by IEMA at which time they will operate under all ILEAS SOGs. Regions 4 NIPAS EST, 6 Springfield SWAT and 6/7 the Central Illinois Emergency Response Team currently fall into this category.
- 3) Type C is a type of ILEAS WMD SRT that currently does not have operational duties serving specific ILEAS regions, counties, or municipalities with operational response to critical incidents. These teams will comply with all existing ILEAS SOG policies, and they may deploy through the IEMA. Regions 2, 3 and 4 Du Page currently fall into this category.

The new SOG's have three categories; the introduction which explains the thought process behind the SOG's and limits of authority followed the Administrative and Operational sections.

The Administrative SOG's have been written in a manner that ensures the Special Response Teams follow state and federal law concerning its WMD Personal Protective Equipment, that the teams document training and select personal in a "similar" fashion.

The Operational SOG's in most cases have been written to more closely resemble the nature of multiple multi-jurisdictional SRT's while recognizing the operational autonomy of tactics, techniques and procedures of the individual SRT.

**Requested Board Action**

Staff requests that the Governing Board adopt the WMD SRT Standard Operating Guidelines as presented.

**New LEMAA Status**

The adoption of the new Law Enforcement Mutual Aid Agreement (LEMAA) continues its implementation. As of December 1, 2014, ILEAS has received either resolutions or signed LEMAs from:

530	Municipalities
80	Counties
22	Public Universities/Colleges
4	State Agencies
8	Private Police
<u>13</u>	<u>Special District Police</u>
657	Total (70%)



February 6, 2015 status of county sheriffs' adoption of the new ILEAS Law Enforcement Mutual Aid Agreement (LEMAA)

ILEAS is currently averaging around 4 new LEMAs arriving per week. As the Board is aware, the original mutual aid agreement is still in effect for each agency that signed it until the agency signed the new one. That can continue except that in March, of next year, there is an election. Only chiefs and sheriffs from agencies that have signed the new Agreement can run for the Board in the next election. All current Governing Board members have submitted their new LEMAs.

The Regional Planning Coordinators are working with their agencies to get the LEMAs signed. A priority list has been established as:

1. Current Governing Board Member Agencies..... All completed
2. County Sheriffs..... 22 remaining
3. Special Regional Team Membership..... 39 special team agencies remaining
4. Agencies with over 50 sworn (not on special teams or sheriffs).....5 remaining

That list is currently down from 379 to 62 agencies – 84% of our priority agencies are completed.

**Requested Board Action**

Staff requests that the Board discuss the potential of a policy providing that no agency shall receive funds or equipment from ILEAS until after having signed the new LEMAA. Staff suggests that this policy be enforced starting in April of 2015 when the LEMAA has been adopted for one year, the new Governing Board is elected from participating new LEMAA members and an announcement can be made at the Conference.

Additionally, staff suggests that the Board adopt a policy that no agency can join the special teams without having their LEMAA updated.

## **Public Participation Policy**

Public Act 96-1473 amended the Open Meetings Act to require public bodies to allow the general public the right to speak at public meetings. As a public agency, ILEAS needs to have a policy developed and enforced by the Board to govern public participation. The following is a suggestion of the highlights of a proposed policy.

5 ILCS 120/2.06(g): Any person shall be permitted an opportunity to address public officials under the rules established and recorded by the public body.

1. Any person shall be permitted an opportunity to address the Governing Board during all of its public meetings under the following rules.
2. Every agenda for public meetings of the ILEAS Board shall include time to allow for public comments.
3. Each person who wishes to speak must place (1) his or her name and (2) the agenda item on which he or she will speak on a speaker's list prior to the start of the meeting. Speakers will be called to speak in the order of the list.
4. Each person who wishes to speak will be allotted no more than five (5) minutes, unless the presiding officer reduces the allotted time because numerous people wish, the meeting has run long, or for other good reason. The Board, by vote, may extend the amount of time allotted to any one public speaker. No public speaker may cede time to another speaker.
5. In the event that there is insufficient time for all speakers to have an opportunity to be heard, those speakers on the list still wishing to be heard shall retain their position on the list for the public comment portion of the next meeting.
6. Each speaker must limit his or her comments to subjects on the agenda.
7. Each speaker must maintain civility and must not use obscene or threatening language or gestures, or otherwise disrupt the meeting.
8. Any person who violates these rules or poses a threat to public safety will lose any remaining time for comments and will be removed from the meeting.
9. The Governing Board is not required to respond to comments or questions during the public comment portion of the meeting.
10. The Executive Officers of the Governing Board may override these rules in case of emergency or other unforeseen circumstances.
11. Any person may record public meetings of the Governing Board. The operation and placement of recording equipment must not disturb the meeting and is subject to the approval of the officer presiding at the meeting.

### **Requested Board Action**

Staff requests that the Board adopt this policy. Once it is adopted, staff will put the policy in the proper form and publish it on the website with other ILEAS Policies.

## NIPAS Mobile Field Force

The Board has only briefly discussed in the recent past the issues regarding the NIPAS Mobile Field Force. The co-chairs of Region 4, Sheriff Zaruba and Steve Neubauer along with Director Page and President Snyders have worked with NIPAS President, Clint Herdegen (Libertyville PD Chief). President Snyders sent a letter to NIPAS (attached) for their review. The NIPAS Board met and discussed the issue. It is planned that Jim Page and Steve Neubauer will meet with Clint Herdegen and Patrick Kreis (Winnetka PD Chief) on February 25<sup>th</sup> to discuss the details. Neubauer and Page will provide results of that meeting in this Board meeting. In the meantime, please read the letter sent to NIPAS at the end of this package.

### **Requested Board Action**

The Board may be requested to come to an agreement with NIPAS that dissolves their Mobile Field Force from being an "ILEAS Mobile Field Force."

## New Bylaws

The new By Laws were adopted by the Board at the last meeting in December 2014. They have been PDF'd and posted on the ILEAS web page under the MEMBERSHIP tab.

### **Requested Board Action**

No Board action needs to be taken at this time.

## FirstNet Update

Some brief stats and successes from the State of Illinois FirstNet team:

### **2014**

- 30 presentations completed at state conferences or associations
- 27 County outreach sessions completed
- 3000+ first Responders, technology Managers, and Admin Staff reached

### **2015**

- Plan to attend and present 30 presentations at state conferences or associations - Focusing on adding 5 new groups to present to compared to last year. with 3 already identified and scheduled
- 45+ County outreach sessions will be completed (with 15 already done this year)
- With 3000+ first Responders, technology Managers, and Admin Staff reached

### Other accomplishments

- Staffed up Illinois Team
- Website created and updated
- Marketing literature created
- Created our own IL-PSBN Working Group (120 members)
- Created a multi-state NPSBN Working Group with Region V States (25 Members)



- Authored our own project Plan Doc
- Submitted our required "Initial Consultation Package" to FirstNet in December
- Capturing comments from all the County Outreach Sessions to be used later to better developing our needs and wish list items from FirstNet



As of Feb 19, 2015  
 Counties having completed or planned FirstNet awareness workshops.

**Recommendations**

No action recommended.

**Legislative Update**

The bill sponsored by Rep. Elaine Nekritz in the last session died and was not voted on. However, in this session, Rep. Nekritz and Senator Pamela Althoff are submitting identical companion bills – SB99 and HB2423.

**Conference Update**

As of this writing on February 18<sup>th</sup>, we have 476 registrants so far.

# ILEAS Training Center Activity Report 2014

(165 total event scheduled as of December 2, 2014)

The ILEAS Training Center marked its sixth year of operation. Since June 2008, the Training Center has hosted **1,676 events** involving over **33,000 attendees**. In 2014 alone, **5,800 people attended 322 training and planning workshops** at the Training Center. The Training Center has made a significant impact on public safety training in Illinois and the Midwest.

## Upcoming Training and Workshop Events – 2015

114 events scheduled so far

March 2-3	Field Training Officer Training
March 3	U of I Faculty and Staff Training – Active Shooter
March 3	Mobile Field Force Commanders' Meeting
March 10	WMD SRT Team Commanders' Meetings
March 11	Supervisor Liability
March 12	Region 7 Mobile Field Force Training
March 16	U of I Faculty and Staff Training – Active Shooter
March 16-18	Criminal Intelligence Analysis Essentials
March 18	Volunteer & Donations Management Training
March 19	EOD Team Commanders' Meetings
March 19	New High Tech Investigation Techniques
March 19	IDOT Training
March 20	Advanced High Tech Investigation Techniques
March 24	U of I and Head Start Staff Active Shooter Training
March 26	U of I and Head Start Staff Active Shooter Training
March 27	Head Start Training
March 31	METRO SWAT Training
March 31-April 1	Medical Preparedness to Bombing Incidents
April 1-2	Mexican Drug Cartel Investigations
April 7-8	Mass Antibiotic Dispensing Workshop
April 8-9	HSEEP Training
April 13-17	WMD Tactical Operations Course
April 16-17	Mobile Field Force Validation Exercises
April 21	Isolation and Quarantine for Public Health and Healthcare Professionals
April 23	Illinois Association of Problem Solving Courts Meeting
April 30	Managing Risk in Law Enforcement
May 2	Champaign County Search and Rescue Training
May 5	National Fire Incident Reporting Software Training – Fire Marshall
May 7-8	Pediatric Disaster Preparedness and Planning Program
May 7	Pistol One Program
May 11-12	Less Lethal Recertification
May 13	Contemporary Issues in Police Liability
May 19-20	The Complete Armed Suspect and Gun Apprehension Course
May 20	U.S. Probation Training
May 20	RECG Meeting
May 20-21	Mobile Field Force Validation Exercise
May 21	EOD Team Commanders' Meeting
May 26	METRO SWAT Training
June 2-4	WMD Radiological/Nuclear Operations
June 9	METRO SWAT Training
June 15-19	Crime Scene Technician
June 24-26	Mobile Field Force Basic Course
June 25-26	Essentials of Cybersecurity and the EOC's Role in Community Cybersecurity
June 26	ILEAS Governing Board Meeting
June 26-27	IMERT Training
June 29-July 2	CPD Youth Police Academy

July 7	Mobile Field Force Team Commanders' Meeting
July 13-15	SWAT Combatives
July 13-16	CPD Youth Police Academy
July 14	WMD SRT Team Commanders' Meeting
July 29	U.S. Probation Training
July 31	Mobile Field Force Table Top Exercise
July 31-Aug 1	IMERT Training
August 3-6	CPD Youth Police Academy
August 4-6	Public Safety WMD Response: Sampling Techniques and Guidelines
August 25	Head Start Training
August 28	ILEAS Governing Board Meeting
August 28-29	IMERT Training
September 1	Mobile Field Force Team Commanders' Meeting
September 8	WMD SRT Team Commanders' Meeting
September 8-10	Criminal Interview and Interrogation Techniques
September 8-17	ILEAS Basic SWAT Course
September 15	U.S. Probation Training
September 17	EOD Team Commanders' Meeting
September 23-25	Mobile Field Force Basic Course
September 29-Oct 1	Homicide Crime Scene Management
October 5-7	IS300
October 8-9	IS400
October 22-23	Exercise Design Class
October 29	Amtrak and Railroad Safety
November 2	Crisis Intervention Team Training
November 3	Mobile Field Force Team Commanders' Meeting
November 9	WMD SRT Basic Equipment Course
November 17	RECG Meeting
November 10	WMD SRT Team Commanders' Meeting
November 19	EOD Team Commanders' Meeting
November 23	The Bulletproof Mind
December 8-9	IEMA Emergency Planning Course
December 10	ILEAS Governing Board Meeting

**K-12 and Campus Safety Training – 2015**

March 2	Forming a Campus Behavioral Threat Assessment Team	Chicago
March 3	Understanding and Planning for School bomb Incidents	Grayslake
March 4	IS100Ca – Intro to Incident command for Schools	Grayslake
March 4	IS700a – Intro to the National Incident Management Systems	Grayslake
March 5	IS200a – Incident Command System for Single Incidents	Grayslake
March 5	IS800b – National Response Framework – Introduction	Grayslake
May 9	Campus CERT	Oak Park
May 13	School and Campus Security Training Program	Bedford Park
May 16	Campus CERT	Oak Park
May 17	Campus CERT	Oak Park
June 25	K-12 Student Behavioral Threat Assessment	Normal

**Miscellaneous Meetings & Training**

Champaign County Chiefs' Meetings	March 12, , April 9, May 14, June 11, July 9, August 13, September 10, October 8, November 12, December 10
K9 Training	March 4, April 8, May 6, June 3, July 8, August 5, September 2, Sept 28 and 29 – Narcotics K9 Certification, October 7, November 4, December 2
ILEAS "All Staff" Meeting	March 5, April 2, May 7, June 4, July 2, August 6, September 3, October 1, November 5 , December 3
Sanitation Certification Courses	March 23, 30; April 6, 13; May 18, 26; June 15, 22; July 13, 20; August 17, 24; September 14, 21; October 13, 19; November 16, 23; December 14, 21
Make A Wish Meetings	March 3, June 9

# **NIPAS/ILEAS Mobile Field Force**

November 21, 2014

**To: Libertyville Chief Clint Herdegen, NIPAS President**

**From: Stephenson County Sheriff David Snyders, ILEAS President  
DuPage County Sheriff John Zaruba, ILEAS Region 4 Co-Chair  
Tinley Park Police Chief Steve Neubauer, ILEAS County Region 4 Co-Chair  
ILEAS Executive Director James Page**

## **Introduction**

This document summarizes issues with which ILEAS and the NIPAS Mobile Field Force have struggled and the outside factors that are now requiring a re-examination of those issues. ILEAS and NIPAS have had a very productive and mutually beneficial relationship since ILEAS came into being in 2002. Indeed, by “standing on the shoulders of (NIPAS) giants,” ILEAS was very successfully able to take the NIPAS concept statewide so that all of Illinois law enforcement could benefit from the strategies pioneered by NIPAS. Regardless of how these issues are resolved, it is the intent of ILEAS as an organization to do nothing to damage or degrade that relationship. We recognize that NIPAS actively supports ILEAS programs so we want to continue to partner with and support NIPAS to both our advantages.

To that end, we would like to point out the leading role that the NIPAS Emergency Response Team has played in raising the level of regional tactical response throughout the State of Illinois. The other regional WMD SRT teams in Illinois follow NIPAS’ lead. As has been ILEAS policy from the beginning, receiving funds from ILEAS to build a team, buying equipment or training must be done uniformly throughout the State. This provides local, state and federal officials the ability to benefit from a statewide standard, expectation of capabilities and reliance on a modular system whenever events occur that are outside the capability of any one agency to manage. SWAT teams in Jo Daviess County on the upper Mississippi train the same as those in Gallatin County on the Ohio and the same as those in the Northern Cook County suburbs. This provides Illinois a huge strategic advantage over most every other State because we can leverage hundreds of officers without depleting any one agency or region. An in terms of SWAT, again, NIPAS leads the way and ILEAS facilitates the implementation.

## **Mobile Field Force**

However, with regard to the Mobile Field Force teams, this has not recently been the case. As you are aware, the NIPAS Mobile Field Force team’s most recent leadership does not subscribe with many of the specific uniformed statewide mobile field force tactics, training techniques, use of certain equipment and the validation process. The use of the mobile field force teams as Law Enforcement Patrol Strike Teams is not a focus of the NIPAS Mobile Field Force Team. This is due to several factors – some of which are outside of the current command’s control – of which you are aware and have discussed with ILEAS repeatedly in the past and does not need repeating or rehashing here.

Over the years, the other nine regional mobile field forces have pursued a path that is similar, but not identical to NIPAS Mobile Field Force. As you know, this has caused the concern among the other teams that the NIPAS Mobile Field Force, or any of its components or squads would have difficulty merging with the rest of the States’ teams. Various discussions have taken place over the last three years to address the issues that have come up, but, not the fault of one side or the other, have not come to fruition. ILEAS takes full responsibility for not solving this issue for some time now as we have had other priorities. However, outside factors as described below have come into play and now the issue must be resolved.

One major hurdle to solving these issues is that NIPAS is the only “subscription” mobile field force team in the State. ILEAS fully understands NIPAS’ concerns regarding responding to non-NIPAS agencies since they do not pay. ILEAS is similar in that we won’t allow an agency on a special team unless they are a member (although we request but do not require them to pay dues) – so we understand that perspective. However, ILEAS has, in essence, been paying the NIPAS Mobile Field Force in the name of non-NIPAS agencies through hundreds of thousands of dollars of equipment and overtime reimbursements for eight years.

### **Outside Factors**

The conditions that ILEAS receives the Homeland Security funding grants for mobile field forces have changed over the years. Initially the funding was only for terrorism related responses. The teams were originally created as Regional Distribution Site Security Teams. NIPAS originally received federal funding from ILEAS pursuant to that mission. However, those conditions no longer are in effect. As of 2009, the mobile field forces are not only civil disorder response teams but also Law Enforcement Patrol Strike Teams, support teams for WMD SRT teams and the primary source for EMAC deployments. As a result, their tactics over the years have been modified. The nearly 80% decrease in federal funding means that ILEAS can no longer afford the luxury of funding teams that serve solely the role of Regional Distribution Site Security Teams. In fact, there currently is no money budgeted for a team with that sole mission.

### **Statewide Deployability**

The ILEAS Governing Board is required to follow, at a minimum, the State policy on the statewide deployability of any team receiving homeland security funds. Like all other mobile field forces, the NIPAS Mobile Field Force is considered by IEMA to be a Mobile Support Team (MST). In exchange for grant funds, all MSTs must be willing, if at all possible, to deploy statewide when activated by the State as a State asset. The system that has been established is that ILEAS, representing local law enforcement in the State Emergency Operations Center, is tasked with organizing that response. ILEAS’s Governing Board and staff strategy has always been to modularize mobile field force teams so that a team can be created ad hoc. This requires uniformity of training and response tactics and benefits so that entire teams are not stripped from the Regions. This became an issue during the Hurricane Sandy EMAC deployment when the NIPAS Mobile Field Force conditioned its participation based on the requirement that it NOT be merged into squads of other mobile field forces that were deploying nor would it submit to command by the appointed Mobile Field Force Commander from Region 6. The NIPAS Mobile Field Force has deployed one time in response to a statewide activation (floods in Southern Illinois).

### **Bi-annual Standard Validation Exercises**

ILEAS staff has proposed and the Governing Board agreed to bi-annual validation exercises. All mobile field forces must meet the same standards and submit to the uniform validation process as developed by the grantee, ILEAS. The NIPAS Mobile Field Force’s last validation exercise was conducted in 2011 and did not go well from anyone’s perspective.

### **Proposal**

Both the ILEAS Executive Officers and the Region 4 Co-chairs have discussed this issue and have decided to approach the NIPAS leadership in a positive and constructive manner. We would like to move forward on this issue and not “re-hash” what has happened in the past to avoid falling into the “he said, she said” discussion. What ILEAS would like to do is to move forward and focus on what is the most beneficial for everyone. A strategy has been developed and the lack of funding has forced ILEAS to restrict financial support only to teams that are compliant with that strategy.

**The bottom line question is, “Does NIPAS want its Mobile Field Force team to comply with the standards and fully participate in the operational understandings and strategies as established by the State and by**

## **ILEAS that fund and coordinate the other nine local law enforcement ILEAS Mobile Field Force Teams in Illinois?”**

If that answer to that question is “Yes,” then ILEAS would request the NIPAS Mobile Field Force:

- submit to and fully pass an validation exercise that meets the same standards to which all other ILEAS-funded teams meet at a time and place amenable to both ILEAS and to NIPAS. This will require full compliance with operation of issued equipment, tactics, hand signals, etc.
- continue to attend regular statewide training and commanders’ meetings where policies, strategies, equipment needs and other important issues are freely discussed and agreed upon. ILEAS does not dictate standards or practices as those decisions are made by the team commanders themselves. ILEAS merely coordinates, supports and enforces those decisions.
- agree to the modularization strategy as established by the ILEAS Governing Board where squads from various teams can be detached and attached when necessary to respond to a variety of needs. This includes the potential of placing non-NIPAS mobile field force team members/squads under NIPAS command and vice versa.

If NIPAS agrees, ILEAS will continue to provide funding and equipment as it is available from grants and other sources. ILEAS would also continue to be the liaison with the State of Illinois for declared disaster event reimbursement management if funds are available to ensure that NIPAS agencies receive the appropriate reimbursements.

If the answer is “No,” then:

- ILEAS recognizes and respects that the NIPAS Mobile Field Force Team has a different approach, style and independent funding and wishes to be a separate but equal group. This is the same as the ISP Civil Disorder Team or the Chicago Police response strategy.
- NIPAS would no longer be considered a deployable ILEAS team and as such will not receive federally-funded financial support for the NIPAS Mobile Field Force team to include overtime and backfill reimbursements. ***This does not mean that if ILEAS had State or funding from another source such as the ILEAS Foundation, that NIPAS would not be eligible to receive such funding.***
- Both NIPAS and ILEAS agree to cooperatively coexist instead of continuing to enter into an MOU outlining how the NIPAS Mobile Field Force team would work with any ILEAS Mobile Field Force team as separate but equal partners if necessary in the field.
- NIPAS would be free to sign a Mobile Support Team MOU with IEMA to be a State asset when necessary and appropriate.
- ILEAS would request the Equipment Truck and any equipment ILEAS purchased that the NIPAS Mobile Field Force does not want to keep. NIPAS can keep all of the other equipment with NIPAS such as the 100 VHF and StarCom21 radios. ILEAS would legally transfer ownership of all other ILEAS-purchased equipment to NIPAS and report the transfer to IEMA.
- Nothing herein would affect any ILEAS/NIPAS transactions for the NIPAS WMD SRT/EST team. That relationship would continue status quo.

NIPAS has often vigorously supported ILEAS and ILEAS would continue to support NIPAS itself at every possible opportunity. We would hope that the relationship stays strong. In fact, it is our belief that amicably solving this long-standing problem will remove the only contentious issue between us so that we can both move onto more productive mutual endeavors.